Message Text

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ACTION OES-02

INFO OCT-01 EUR-08 IO-03 ISO-00 ACDA-10 L-01 BIB-01 INR-05

SS-14 SP-02 PRS-01 SAJ-01 SAM-01 EB-03 H-02 PA-01

PM-03 CIAE-00 DODE-00 NSC-05 NSCE-00 /064 W

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R 151733Z MAY 75

FM AMEMBASSY BONN

TO SECSTATE WASHDC 0111

INFO AMEMBASSY BRUSSELS

AMEMBASSY COPENHAGEN

AMEMBASSY DUBLIN

AMEMBASSY LONDON

AMEMBASSY LUXEMBOURG

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY THE HAGUE

USMISSION EC BRUSSELS

USMISSION GENEVA

USMISSION IAEA VIENNA

ERDA GERMANTOWN

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GENEVA FOR US DEL REVCON

LIMDIS

E. O. 11652: GDS

TAGS: PARM, TECH, IAEA, EEC, GW

SUBJECT: FRANCE, IAEA SAFEGUARDS AND EURATOM

REF: (A) BONN 07786, (B) EC BRUSSELS 4253,

(C) IAEA VIENNA 4053

1. SENIOR FRG TECHNOLOGY MINISTRY OFFICIAL PROVIDED ADDITIONAL INFORMATION WHICH MAY ALSO BE RELEVANT TO SITUATION DISCUSSED IN REFTELS. CONFIDENTIAL

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ACCORDING TO TECHMIN REP, FRANCE IS ENGAGED IN

DIRECT BILATERAL NEGOTIATIONS WITH IAEA
SECRETARIAT TO BRING NON-MILITARY SECTORS OF FRENCH
NUCLEAR PROGRAM UNDER IAEA SAFEGUARDS. FROM OVERALL
POLITICAL VIEWPOINT, FRG WOULD WELCOME THIS. IT
COULD BRING FRANCE INTO SAME SAFEGUARDS
RELATIONSHIP WITH IAEA AS IS US, ANOTHER NUCLEAR
WEAPONS STATE, ALTHOUGH FRANCE IS NOT A PARTY TO
NPT. FURTHERMORE, APPLICATION OF IAEA SAFEGUARDS
IN FRANCE COULD THEN FOLLOW PATTERN SIMILAR TO THAT
SOUGHT BY UK IN NEGOTIATING A SAFEGUARDS AGREEMENT
WITH IAEA WHICH IS CONSISTENT WITH UK OBLIGATIONS
UNDER EURATOM TREATY.

- 2. FRG SEES SERIOUS PROBLEMS, HOWEVER, IF FRANCE SHOULD NOT RPT NOT ALSO ACCEPT EURATOM SAFEGUARDS ON THOSE PEACEFUL FACILITIES VOLUNTARILY MADE SUBJECT TO IAEA SAFEGUARDS, PERHAPS UNDER IAEA-EURATOM VERIFICATION AGREEMENT PROCEDURES. TECHMIN REP EXPLAINED THAT EURATOM MEMBERS HAD REACHED A "POLITICAL" COMPROMISE IN L97L WHICH HAD MADE POSSIBLE THE NEGOTIATION OF THE IAEA-EURATOM VERI-FICATION AGREEMENT. THIS COMPROMISE REFLECTS A BROAD INTERPRETATION OF ARTICLE 84 OF THE EURATOM TREATY IN EXCLUDING FRENCH NUCLEAR FACILITIES FROM EURATOM CONTROLS. IF FRENCH PEACEFUL FACILITIES BECOME SUBJECT TO IAEA SAFEGUARDS BUT ARE EXCLUDED FROM EURATOM CONTROLS, FRG FEARS THAT OTHER EURATOM MEMBERS MIGHT CHARGE DISCRIMINATION AND TAKE QUESTION TO COURT OF JUSTICE.
- 3. TECHMIN REP EXPLAINED THAT BILATERAL IAEA-FRENCH NEGOTIATIONS WOULD NOT BE INCOMPATIBLE WITH IAEA-EURATOM VERIFICATION AGREEMENT BUT -- BY SUCH AN INDEPENDENT ACTION -- FRANCE WOULD BE WORKING OUTSIDE OF EURATOM FRAMEWORK. WHILE WELCOMING THIS ADDITIONAL EVIDENCE THAT FRANCE MAY BE ADOPTING A MORE COOPERATIVE ATTITUDE TOWARD INTERNATIONAL SAFEGUARDS, TECHMIN REP EXPRESSED SERIOUS CONCERN ABOUT THE POSSIBLE NEGATIVE IMPACT ON EURATOM. CONFIDENTIAL

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4. TECHMIN REP BELIEVED THAT FRENCH MOTIVATION IN SEEKING IAEA SAFEGUARDS ON NON-MILITARY FACILITIES WAS TO INSURE THAT POTENTIAL CUSTOMERS FOR ENRICHMENT AND REPROCESSING SERVICES WOULD BE ABLE EASILY TO TRANSFER NUCLEAR MATERIALS TO FRANCE WITHOUT VIOLATING OR COMPLICATING THE CUSTOMERS' NPT OBLIGATIONS.

5. TECHMIN REP EMPHASIZED THAT THIS TOPIC WAS SENSITIVE AND ASKED THAT HIS REMARKS BE CONSIDERED CONFIDENTIAL. HE ASSUMED, HOWEVER, THAT US MISSION IAEA WOULD BE AWARE OF FRENCH-IAEA NEGOTIATIONS. HILLENBRAND

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Message Attributes

Automatic Decaptioning: X Capture Date: 01 JAN 1994 Channel Indicators: n/a

Current Classification: UNCLASSIFIED

Concepts: NUCLEAR AGREEMENTS, NPT, POLICIES, NEGOTIATIONS, NUCLEAR SAFEGUARDS

Control Number: n/a Copy: SINGLE Draft Date: 15 MAY 1975 Decaption Date: 01 JAN 1960 Decaption Note: Disposition Action: RELEASED Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: GolinoFR
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975BONN07889

Document Number: 1975BONN07889 Document Source: CORE Document Unique ID: 00

Drafter: n/a Enclosure: n/a Executive Order: GS Errors: N/A

Film Number: D750171-1114

From: BONN

Handling Restrictions: n/a

Image Path:

Legacy Key: link1975/newtext/t19750546/aaaabpog.tel Line Count: 121 Locator: TEXT ON-LINE, ON MICROFILM

Office: ACTION OES Original Classification: CONFIDENTIAL Original Handling Restrictions: n/a Original Previous Classification: n/a Original Previous Handling Restrictions: n/a

Page Count: 3

Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 75 BONN 07786, 75 EC BRUSSELS 4253
Review Action: RELEASED, APPROVED
Review Authority: GolinoFR

Review Comment: n/a Review Content Flags: Review Date: 01 APR 2003

Review Event:

Review Exemptions: n/a
Review History: RELEASED <01 APR 2003 by ElyME>; APPROVED <02 APR 2003 by GolinoFR>

Review Markings:

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JÚL 2006

Review Media Identifier: Review Referrals: n/a Review Release Date: n/a Review Release Event: n/a **Review Transfer Date:** Review Withdrawn Fields: n/a

Secure: OPEN Status: NATIVE

Subject: FRANCE, IAEA SAFEGUARDS AND EURATOM TAGS: PARM, TECH, GE, FR, IAEA, EEC, EURATOM To: STATE

Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006